

1990

- The Crime Victims Fund deposits total \$146 million.
- Congress passes the Hate Crime Statistics Act, requiring the U.S. Attorney General to collect data on the incidence of certain crimes motivated by prejudice based on race, religion, sexual orientation, or ethnicity.
- The Student Right to Know and Campus Security Act, requiring institutions of higher education to disclose murder, rape, robbery, and other crimes on campus, is signed into law by President George H.W. Bush.
- Congress passes the Victims of Child Abuse Act, which features reforms to make the federal criminal justice system less traumatic for child victims and witnesses.
- The Victims' Rights and Restitution Act of 1990 incorporates a Bill of Rights for federal crime victims and codifies services that should be available to victims of crime.
- Congress passes legislation proposed by MADD to prevent drunk drivers and other offenders from filing bankruptcy to avoid paying criminal restitution or civil fines.
- The Arizona petition drive to place the victims' rights constitutional amendment on the ballot succeeds, and the amendment is ratified by voters.
- The first National Incidence Study on Missing, Abducted, Runaway, and Thrownaway Children in America finds that in a one-year period there were as many as 450,000 runaways; 127,000 throwaways; 438,000 children who were lost, injured, or otherwise missing; 4,600 children abducted by nonfamily members; and 114,600 children who were targets of attempted abduction by nonfamily members.
- The National Child Search Assistance Act requires law enforcement to enter reports of missing children and unidentified persons into the FBI's NCIC computer system.

- California becomes the first state in the country to pass a law against stalking, CA Penal Code Section 646.9.

1991

- The Crime Victims Fund deposits total \$128 million.
- U.S. Representative Ileana Ros-Lehtinen (R-FL) introduces the first Congressional Joint Resolution (H.R.J. Res. 247) to place victims' rights in the U.S. Constitution.
- California State University, Fresno, approves the first bachelor's degree program in victimology in the nation.
- The National Center for Victims of Crime releases *America Speaks Out*, a report on the first national public opinion poll to examine citizens' attitudes about violence and victimization.
- In a 7-2 decision in *Payne v. Tennessee* (501 U.S. 808), the U.S. Supreme Court reverses its earlier decisions in *Booth v. Maryland* (1987) and *South Carolina v. Gathers* (1989) and rules that testimony and prosecutorial arguments commenting on the murder victim's good character, as well as how the victim's death affected his or her survivors, do not violate the defendant's constitutional rights in a capital case.
- U.S. Attorney General William P. Barr issues new comprehensive guidelines that establish procedures for the federal criminal justice system to respond to the needs of crime victims. The 1991 *Attorney General Guidelines for Victim and Witness Assistance* implement new protections of the Crime Control Act of 1990, integrating requirements of the Crime Victims' Bill of Rights, the Victims of Child Abuse Act, and the Victim and Witness Protection Act.
- The American Probation and Parole Association establishes a Victim Issues Committee to examine victims' issues and concerns related to community corrections.

Landmarks in Victims' Rights and Services

- The New Jersey legislature passes a victims' rights constitutional amendment, which is ratified by voters in November.
- Colorado legislators introduce a victims' rights constitutional amendment on the first day of National Crime Victims' Rights Week. The bill is unanimously passed by both Houses to be placed on the ballot in 1992.
- In an 8-0 decision, the U.S. Supreme Court rules in *Simon & Schuster v. New York Crime Victims Board* that New York's notoriety-for-profit statute was overly broad and unconstitutional. Notoriety-for-profit statutes had been passed by many states by this time to prevent convicted criminals from profiting from the proceeds of depictions of their crimes in the media or publications.
- The Washington Secretary of State implements the nation's first Address Confidentiality Program, which provides victims of domestic violence, stalking, and sexual assault an alternative, confidential mailing address and secures the confidentiality of two normally public records—voter registration and motor vehicle records.
- By the end of 1991, seven states have incorporated victims' rights into their state constitutions.
- Congress reauthorizes the Higher Education Bill, which includes the Campus Sexual Assault Victims' Bill of Rights.
- The Battered Women's Testimony Act, which urges states to accept expert testimony in criminal cases involving battered women, is passed by Congress and signed into law by President George H.W. Bush.
- In a unanimous decision, the U.S. Supreme Court, in *R.A.V. v. City of St. Paul*, strikes down a local hate crimes ordinance in Minnesota. The ordinance had prohibited the display of a symbol that one knew or had reason to know "arouses anger, alarm or resentment in others on the basis of race, color, creed, religion or gender," and was found to violate the First Amendment.
- Five states—Colorado, Kansas, Illinois, Missouri, and New Mexico—ratify victims' rights constitutional amendments.
- Twenty-eight states pass anti-stalking laws.
- Massachusetts passes a landmark bill creating a statewide computerized domestic violence registry and requiring judges to check the registry when handling such cases.

1993

1992

- The Crime Victims Fund deposits total \$221 million.
- The National Center for Victims of Crime releases *Rape in America: A Report to the Nation*, a groundbreaking study that includes data on rape frequency, victims' reporting rate to police, the impact of rape on victims' mental health, and the effect of media disclosure of victim identities on reporting rape to law enforcement.
- The Association of Paroling Authorities International establishes a Victim Issues Committee to examine victims' needs, rights, and services in parole processes.
- The Crime Victims Fund deposits total \$144 million.
- Wisconsin ratifies its victims' rights constitutional amendment, bringing the total number of states with these amendments to 14.
- Congress passes the International Parental Kidnapping Act, which makes a federal felony the removal of a child from the United States or keeping a child outside of the United States with the intent to obstruct the lawful exercise of parental rights.
- President William J. Clinton signs the "Brady Bill," requiring a waiting period for the purchase of handguns.

- Congress passes the Child Sexual Abuse Registry Act, establishing a national repository for information about child sex offenders.
- The National Center for Victims of Crime launches INFOLINK (later renamed the "National Crime Victim Helpline"), a toll-free service that provides trained victim advocacy and support for victims of all types of crime.
- Twenty-two states pass anti-stalking statutes, bringing the total number of states with anti-stalking laws to 50, plus the District of Columbia.

1994

- The Crime Victims Fund deposits total \$185 million.
- The American Correctional Association Victims Committee publishes the landmark *Report and Recommendations on Victims of Juvenile Crime*, which offers guidelines for improving victims' rights and services within the juvenile justice system.
- Six additional states pass victims' rights constitutional amendments—the largest number ever in a single year—bringing the total number of states with amendments to 20. States with new amendments include Alabama, Alaska, Idaho, Maryland, Ohio, and Utah.
- President Clinton signs a comprehensive package of federal victims' rights legislation as part of the Violent Crime Control and Law Enforcement Act. The Act includes:
 - > The Violence Against Women Act (VAWA), which authorizes more than \$1 billion in funding for programs to combat violence against women.
 - > Enhanced VOCA funding provisions.
 - > Establishment of a National Child Sex Offender Registry.
 - > Enhanced sentences for drunk drivers with child passengers.

- Kentucky becomes the first state to institute automated telephone notification to crime victims of their offender's status, location, and release date.
- OVC establishes the Community Crisis Response program, using the NOVA model, to improve services to victims in communities that have experienced a crime resulting in multiple violent victimizations.

1995

- The Crime Victims Fund deposits total \$233 million.
- Legislatures in three states—Indiana, Nebraska, and North Carolina—pass victims' rights constitutional amendments that will be placed on the ballot in 1996.
- The National Victims' Constitutional Amendment Network proposes the first draft of language for a federal victims' rights constitutional amendment.
- The first class graduates from the National Victim Assistance Academy (NVAA) in Washington, DC. Supported by OVC, NVAA provides an academically credited, 45-hour curriculum on victimology, victims' rights, and other victim-related topics.
- *The Anatomy of Fraud: Report of a Nationwide Survey* by Richard Titus, Fred Heinzelmann, and John M. Boyle is published. The report is based on the first nationwide survey, conducted in 1991 by the National Institute of Justice, to determine the scope of fraud and its effects, with findings that an estimated \$40 billion is lost to fraud each year. One-third of the people surveyed reported that an attempt to defraud them had occurred in the previous year.
- The U.S. Department of Justice issues the revised *Attorney General Guidelines for Victim and Witness Assistance*, which increases the accountability of federal criminal justice officials, directing that performance appraisals and reports of best efforts include information on guidelines compliance.

Landmarks in Victims' Rights and Services

- The Beijing World Conference on Women issues a landmark call for global action to end violence against women.
- The U.S. Department of Justice creates the Violence Against Women Office to provide federal leadership in developing the national capacity to reduce violence against women and administer justice for and strengthen services to victims of domestic violence, dating violence, sexual assault, and stalking.

1996

- The Crime Victims Fund reaches a historic high with deposits over \$525 million.
- Federal victims' rights constitutional amendments are introduced in both houses of Congress with bipartisan support.
- Both presidential candidates and Attorney General Janet Reno endorse the concept of a federal victims' rights constitutional amendment.
- Eight states ratify the passage of victims' rights constitutional amendments—raising the total number of such state constitutional amendments to 29 nationwide.
- President Clinton reaffirms his support of federal constitutional rights for crime victims in a Rose Garden ceremony attended by members of Congress, criminal justice officials, and representatives of local, state, and national victims' rights organizations.
- The Community Notification Act, known as "Megan's Law," amends the Child Sexual Abuse Registry law to provide for notifying communities of the location of convicted sex offenders.
- President Clinton signs the Antiterrorism and Effective Death Penalty Act, providing \$1 million to strengthen antiterrorism efforts, make restitution mandatory in violent crime cases, and expand compensation and assistance for victims of terrorism both at home and abroad, including victims in the military.
- OVC uses its new authority under the Antiterrorism and Effective Death Penalty Act to provide substantial financial assistance to the victims and survivors of the bombing of the Alfred P. Murrah Federal Building in Oklahoma City, Oklahoma.
- The Mandatory Victims' Restitution Act, enacted as Title II of the Antiterrorism and Effective Death Penalty Act, allows federal courts to award "public harm" restitution directly to state VOCA victim assistance programs. The Act makes restitution in federal cases mandatory, regardless of the defendant's ability to pay. It also requires federal courts to order restitution to victims of fraud.
- The VOCA definition of "crime victim" is expanded to include victims of financial crime, allowing this group to receive counseling, advocacy, and support services.
- The National Domestic Violence Hotline is established by Congress to provide crisis intervention, information, and referrals to victims of domestic violence and their friends and family.
- The Church Arson Prevention Act is enacted to respond to an increasing number of acts of arson against religious institutions around the country.
- The Drug-Induced Rape Prevention Act is enacted to address the emerging issue of drug-facilitated rape and drug-facilitated sexual assault.
- The Office of Juvenile Justice and Delinquency Prevention, within the U.S. Department of Justice, issues the Juvenile Justice Action Plan, which includes recommendations for victims' rights and services within the juvenile justice system for victims of juvenile offenders.

1997

- The Crime Victims Fund deposits total \$363 million.

- Congress passes the Victims' Rights Clarification Act of 1997 to clarify existing federal law allowing victims to attend a trial and to appear as "impact witnesses" during the sentencing phase of both capital and non-capital cases. President Clinton signs the Act, allowing the victims and survivors of the bombing of the Alfred P. Murrah Federal Building in Oklahoma City in April 1995 to observe the trial and to provide input later at sentencing.
- A federal victims' rights constitutional amendment is reintroduced in the opening days of the 105th Congress with strong bipartisan support. The Senate and House Judiciary Committees conduct hearings on the proposed federal victims' rights constitutional amendment. While not endorsing specific language, Attorney General Janet Reno testifies at the Senate hearing in support of federal constitutional rights for crime victims.
- To fully recognize the sovereignty of Indian Nations, OVC for the first time provides victim assistance grants directly to Tribes in Indian Country.
- Congress enacts a federal anti-stalking law as part of the National Defense Authorization Act for Fiscal Year 1997.
- Due to the large influx of VOCA funds in the previous fiscal year, OVC hosts a series of regional meetings with state VOCA administrators to encourage states to develop multiyear funding strategies to help stabilize local program funding, expand outreach to previously underserved victims, and support the development and implementation of technologies to improve victims' rights and services.
- OVC continues its support of the victims and survivors of the bombing of the Alfred P. Murrah Federal Building in Oklahoma City by funding additional advocates, crisis counseling, and travel expenses for the bombing victims to attend court proceedings. When the venue of the trial is changed to Denver, Colorado, OVC provides funding for a special closed-circuit broadcast to victims and survivors in Oklahoma City.
- OVC releases *New Directions from the Field: Victims' Rights and Services for the 21st Century*, which assesses the nation's progress in meeting the recommendations set forth in the *Final Report of the 1982 President's Task Force on Victims of Crime* and issues over 250 new recommendations from the field for the next millennium.

1998

- The Crime Victims Fund deposits total \$324 million.
- Senate Joint Resolution 44, a new bipartisan version of a federal victims' rights constitutional amendment, is introduced in the Senate by Senators Jon Kyl (R-AZ) and Dianne Feinstein (D-CA). The Senate Judiciary Committee subsequently approves S.J. Res. 44 by an 11-6 vote. No further action is taken on S.J. Res. 44 during the 105th Congress.
- Four new states pass state victims' rights constitutional amendments: Louisiana, Mississippi, Montana, and Tennessee. The Supreme Court of Oregon overturns the Oregon state victims' rights amendment, originally passed in 1996, citing structural deficiencies.
- The Higher Education Amendments of 1998 is passed. Part E of this legislation, "Grants to Combat Violent Crimes Against Women on Campus," is authorized through the year 2003 and appropriates a total of \$10 million in grant funding to the Violence Against Women Grants Office for Fiscal Year 1999. Another primary aim of this legislation is to reduce binge drinking and illegal alcohol consumption on college campuses.
- Congress enacts the Child Protection and Sexual Predator Punishment Act of 1998, providing for numerous sentencing enhancements and other initiatives addressing sex crimes against children, including crimes facilitated by the use of interstate facilities and the Internet.
- Congress passes the Crime Victims with Disabilities Awareness Act, representing the first effort to

systematically gather information about the extent of victimization of individuals with disabilities. This legislation directs the U.S. Attorney General to conduct a study on crimes against individuals with developmental disabilities. In addition, the Bureau of Justice Statistics is required to include statistics on the nature of crimes against individuals with developmental disabilities and victim characteristics in its annual National Crime Victimization Survey by 2000.

- The Identity Theft and Deterrence Act of 1998 is signed into law. This landmark federal legislation outlaws identity theft and directs the U.S. Sentencing Commission to consider various factors in determining penalties, including the number of victims and the value of losses to any individual victim. The Act further authorizes the Federal Trade Commission to log and acknowledge reports of identity theft, provide information to victims, and refer complaints to appropriate consumer reporting and law enforcement agencies.
- OVC provides funding to the U.S. Department of State to support the development of a Victim Assistance Specialist position to improve the quality and coordination of services provided to U.S. citizens who are victimized abroad.

1999

- The Crime Victims Fund deposits total \$985 million.
- The proposed federal victims' rights constitutional amendment (Senate Joint Resolution 3, identical to S.J. Res. 44) is introduced in the 106th Congress.
- The fifth National Victim Assistance Academy is held at five university locations across the United States, bringing the total number of Academy graduates to nearly 1,000.
- OVC issues the first grants to create State Victim Assistance Academies.
- The National Crime Victim Bar Association is formed by the National Center for Victims of Crime to promote civil justice for victims of crime.